# **Omaha School Employees'** Retirement System Pension Trust Fund of Douglas County School District #0001

Omaha, Nebraska

**Financial Statements and Supplementary Information** August 31, 2021

**Together with Independent Auditor's Report** 

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## **Independent Auditor's Report**

To the Board of Trustees
Omaha School Employees' Retirement System:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Omaha School Employees' Retirement System (OSERS), a pension trust fund of Douglas County School District #0001 (District), which comprise the statement of fiduciary net position as of August 31, 2021, and the related statement of changes in fiduciary net position for the year then ended, and the related notes to the financial statements, which collectively comprise OSERS' basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of OSERS as of August 31, 2021, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only OSERS and do not purport to, and do not, present fairly the financial position of the District as of August 31, 2021, or the changes in its financial position for the year then ended in conformity accounting principles generally accepted in the United States of America.

The financial statements include investments valued at approximately \$284,366,000 (17% of net position) as of August 31, 2021, whose fair values have been estimated by management in the absence of readily determinable values. A description of the methods used by management is included in Note 3. Because of the inherent uncertainty of valuation, those estimated values may differ significantly from the values that would have been used had a ready market for the investments existed, and the differences could be material.

Our opinion is not modified with respect to these matters.

#### Other Matter

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-5, the schedule of changes in the net pension liability on pages 18-20, the schedule of employer contributions on pages 21-23, and the schedule of money-weighted rate of return on page 24, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 16, 2021 on our consideration of OSERS' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of OSERS' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering OSERS' internal control over financial reporting and compliance.

Omaha, Nebraska, November 16. 2021.

Seim Johnson, LLP

Required Supplementary Information

Management's Discussion and Analysis (Thousands of Dollars)

#### Overview

The following overview is a discussion and analysis of the financial activities of the School Employees' Retirement System of Douglas County School District #0001, more commonly known as the Omaha School Employees' Retirement System (OSERS), as of and for the fiscal year ended August 31, 2021. Its purpose is to provide explanation and insights into the information presented in the financial statements, notes to the financial statements, and required supplementary information.

#### **Financial Highlights**

Net position of OSERS, which represents funds available to pay current and future pension benefits, increased by \$255,354 during the fiscal year to \$1,633,741.

OSERS experienced total additions of \$398,852 during this past fiscal year. The additions are represented by \$61,411 from employer contributions, \$37,182 from member contributions and purchases of service, \$9,288 from the State of Nebraska contributions, and \$290,971 from net investment income.

Pursuant to Nebraska Revised Statutes section 79-9,113(c) as amended by LB 1005 (2018), the Douglas County School District #0001 (District) is required to contribute the amount noted by the actuary as necessary to maintain the solvency of OSERS. This revised statute further defines solvency as an amount equal to or greater than the actuarially required contribution rate. For the fiscal year ended August 31, 2021, the District contributed an additional contribution of \$24,145 to OSERS to meet the solvency requirement, and this amount is included in total employer contributions.

Total retirement benefits paid in fiscal year 2021 were \$135,389. This represents monthly benefit payments to an average of 5,096 retirees each month. We continued to experience a large number of employees who depart early to mid-career, continuing the processing of refunds to members who elect to withdraw their employee contribution (plus interest). For the fiscal year ending August 31, 2021, OSERS paid out \$7,157 in refunds to former members. Refunds are paid to former District employees who are members, at the member's request whether they are vested or non-vested. A vested member requesting a refund is forfeiting their rights to a future retirement benefit from OSERS.

#### **Overview of the Financial Statements**

The discussion and analysis below is intended to assist the reader in better understanding the purpose and meaning of each of the key components of the financial statements, which are comprised of the following:

- The statement of fiduciary net position presents information about assets and liabilities, with the difference between the two reported as net position restricted for pensions. The level of net position reflects the resources available to pay benefits to members when due. Over time, increases and decreases in net position measure whether the financial position of OSERS is improving or deteriorating.
- 2. The *statement of changes in fiduciary net position* presents the results of fund operations during the year and discloses the additions to and deductions from fiduciary net position. It supports the net change that has occurred to the prior year's net position on the statement of fiduciary net position.
- 3. The *notes to the financial statements* provide additional information that is essential to gain a full understanding of the data provided in the basic financial statements. The notes provide important and detailed information about OSERS, the pension trust fund, and the statements themselves.
- 4. The Required Supplementary Information consists of data on the funded status of OSERS, the status of contributions from the Douglas County School District #0001 and the State of Nebraska, and the money-weighted rate of return.

Required Supplementary Information Management's Discussion and Analysis (Thousands of Dollars)

## **Financial Analysis**

The following table shows condensed information from the statement of fiduciary net position:

	Fiduciary Net Position					
		2021	2020	Change	Percent	
Total assets Total liabilities	\$	1,713,258 79,517	1,498,998 120,611	214,260 (41,094)	14.29% -34.07%	
Net position	\$	1,633,741	1,378,387	255,354	18.53%	

The following tables show condensed information from the statement of changes in fiduciary net position:

	Additions to Fiduciary Net Position				
		2021	2020	Change	Percent
Employer contributions Member contributions and	\$	61,411	57,033	4,378	7.68%
purchases of service		37,182	35,475	1,707	4.81%
State contributions		9,288	8,929	359	4.02%
Total contributions and purchases of service	_	107,881	101,437	6,444	6.35%
Net investment income		290,971	118,829	172,142	144.87%
Other income	_		34	(34)	-100.00%
Total investment and other income		290,971	118,863	172,108	144.80%
Total additions	\$	398,852	220,300	178,552	81.05%

	Deductions from Fiduciary Net Position					
	_	2021	2020	Change	Percent	
Retirement benefits Refunds to members Administrative expenses	\$	135,389 7,157 952	129,988 6,497 890	5,401 660 62	4.15% 10.16% 6.97%	
Total deductions	\$	143,498	137,375	6,123	4.46%	

Required Supplementary Information

Management's Discussion and Analysis (Thousands of Dollars)

## **Legislative Changes**

During 2021, the Nebraska 107<sup>th</sup> Legislature enacted Legislative Bill (LB) 147. LB 147 contained instituted governance changes to the administration of OSERS. Effective July 1, 2021, the management oversight was invested in the Omaha Public Schools (OPS) Board of Education giving the OPS Board of Education the authority to appoint seven members to the OSERS Transition Board. The OSERS Transition Board is now a seven-member board consisting of the OPS Superintendent, two business community members, two representatives of the OPS Board of Education, and two members of OSERS.

Additionally, LB 147 mandated the transition of the administration of OSERS to the Nebraska Public Employees' Retirement Board, effective September 1, 2024. The OSERS Transition Board and the OPS Board of Education are charged with ensuring the transition of administration by September 1, 2024.

LB 147 implemented other administrative changes including but not limited to a mandated compliance audit of OSERS in 2021 and a mandated use of the Nebraska State Auditor's office to perform the financial statement audit of OSERS effective in 2022.

#### **Contacting OSERS Financial Management**

This financial report is designed to provide OSERS' sponsor, the Board of Trustees, OSERS membership, contributors, taxpayers and creditors with a general overview of OSERS' finances and to demonstrate OSERS' accountability for the money it receives. If you have any questions about this report or need additional financial information, you may contact the Omaha School Employees' Retirement System by e-mail at <a href="mailto:osers@ops.org">osers@ops.org</a>, by phone at 531-299-0329, or by mail at 3215 Cuming Street, Omaha, NE 68131-2024.

## Statement of Fiduciary Net Position August 31, 2021 (Thousands of Dollars)

ASSETS:	
Cash and cash equivalents \$	14,353
Receivables:	
Employer contributions	2,827
Member contributions	2,791
Other investment receivables	41,253
Other	7,232
Total receivables	54,103
Investments, at fair value:	
ADR/GDR	16,708
Asset backed securities	11,927
Cash equivalents	31,767
Commingled funds	806,118
Corporate bonds	86,523
Equity securities	268,738
Government securities	62,970
Limited partnerships	284,366
Mortgages	65,689
Municipal bonds and other	2,864
Total investments	1,637,670
Accrued investment income	7,132
Total assets	1,713,258
LIABILITIES:	
Accounts payable	737
Accrued payroll and benefits payable	11,628
Other investment payables	67,152
Total liabilities	79,517
NET POSITION RESTRICTED FOR PENSIONS \$	1,633,741

See notes to financial statements

## Statement of Changes in Fiduciary Net Position For the Year Ended August 31, 2021 (Thousands of Dollars)

ADDITIONS:		
Contributions:  Member contributions	\$	26 901
Employer contributions	Ф	36,891 61,411
State contributions		9,288
State contributions	_	9,200
Total contributions		107,590
Investment income:		
Interest and dividends		14,166
Net appreciation in fair value of investments		278,434
The appropriation in fall value of invocations	_	270,404
		292,600
Less investment expense		(1,629)
		(1,525)
Net investment income		290,971
Purchases of service		291
Total additions		398,852
DEDUCTIONS:		
Retirement benefits		135,389
Refunds to members, including interest		7,157
Administrative expenses:		
Personnel costs		500
Professional fees		322
Other		130
		4.40.400
Total deductions		143,498
NET INCREASE IN NET POSITION		255,354
NET INOREAGE IN NET I COMMON		200,004
NET POSITION RESTRICTED FOR PENSIONS:		
Beginning of year		1,378,387
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End of year	\$	1,633,741
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See notes to financial statements

Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

#### (1) Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies of the Omaha School Employees' Retirement System (OSERS). These policies are in accordance with accounting principles generally accepted in the United States of America.

#### A. Reporting Entity

In 1909, the Douglas County School District #0001 (the District) began maintaining a retirement system for its teachers. Subsequently, the District added two more retirement systems, one covering non-teaching school employees and one covering school cafeteria employees. In 1951, the Nebraska State Legislature consolidated the three systems into one new system. The new system, OSERS, is a defined-benefit plan.

OSERS is included as a pension trust fund of the District. The financial statements present only the financial position and changes in financial position of OSERS and do not purport to, and do not present fairly, the financial position of the District, as of August 31, 2021, or the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### B. Basic Financial Statements

The financial transactions of OSERS are included in the fiduciary funds of the District. The fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, net position, additions, and deductions. This fund is used to report assets held in a trustee or agency capacity for others, and therefore, are not available to support the District's programs.

#### C. Basis of Accounting/Measurement Focus

OSERS activity is accounted for on an economic-resources measurement focus using the accrual basis of accounting. Member contributions are recognized in the period in which the contributions are due. District (employer) contributions and contributions from the State of Nebraska to OSERS are recognized when due and the employer or State has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of OSERS provisions.

#### D. Investments

The Nebraska Investment Council, on behalf of OSERS, invests in both short-term and long-term securities. All investments are stated at fair value based on quoted market prices. For investments where no readily ascertainable fair value exists, management has received an estimate of fair value from the investment fund manager. The State Treasurer is the custodian of all funds; however, investment of funds is the responsibility of the Nebraska Investment Council.

#### E. Net Realized Gains and Losses on Investments and Other

Market value fluctuations and changes in yields make it beneficial to periodically trade securities. These trades are recommended by the investment managers and are intended to maximize growth and earnings. When a trade is executed, the market value is compared to the cost and any difference is recognized as net realized gain or loss. No adjustments are recognized for the anticipated change in growth or yield.

Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

#### F. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of fiduciary net position and changes therein, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

#### G. Subsequent Events

OSERS considered events occurring through November 16, 2021 for recognition or disclosure in the financial statements as subsequent events. That date is the date the financial statements were available to be issued.

#### (2) OSERS Description and Contribution Information

#### A. Membership Information

Membership consisted of the following as of January 1, 2021, the date of the valuation used to determine the August 31, 2021 total pension liability:

Inactive members or their beneficiaries currently receiving benefits	5,089
Inactive members entitled to but not yet receiving benefits	1,223
Inactive nonvested members entitled to a refund of member contributions	917
Active members	7,182
Total	14.411

OSERS is administered under four membership tiers. Each membership tier's composition is defined in the most recent Annual Actuarial Report.

#### B. OSERS Description

All full-time employees of the District, OSERS, and Educational Service Unit #19 are covered by OSERS. OSERS is a single-employer defined-benefit retirement plan.

In accordance with Nebraska revised statutes, OSERS is governed by the Board of Trustees, which is comprised of three members who are active employees of the District, one annuitant member, two business people approved by the District Board of Education, and the Superintendent of the District, or his/her designee. OSERS is administered by the Executive Director of OSERS. The State of Nebraska has the authority under which OSERS provisions and obligations may be amended or established.

During 2021, the Nebraska 107th Legislature enacted Legislative Bill (LB) 147. LB 147 contained instituted governance changes to the administration of OSERS. Effective July 1, 2021, the management oversight was invested in the Omaha Public Schools (OPS) Board of Education giving the OPS Board of Education the authority to appoint seven members to the OSERS Transition Board. The OSERS Transition Board is now a seven-member board consisting of the OPS Superintendent, two business community members, two representatives of the OPS Board of Education, and two members of OSERS.

Additionally, LB 147 mandated the transition of the administration of OSERS to the Nebraska Public Employees' Retirement Board, effective September 1, 2024. The OSERS Transition Board and the OPS Board of Education are charged with ensuring the transition of administration by September 1, 2024.

Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

#### C. Contributions

Employees of the District, OSERS, and Educational Service Unit #19 are required to contribute 9.78% of their annual salary to OSERS. Neb. Rev. Stat. §79-9,113 (1)(d) (Supp. 2018) provides that contributions by the District in any fiscal year beginning on or after September 1, 2018 shall be the greater of 101% of employee contributions (9.878% of member salaries), or the actuarial determined contribution rate to maintain the solvency of OSERS.

The actuarial determined contribution as required by Neb. Rev. Stat. §79-9,113 (1)(d) (Supp. 2018) resulted in an additional required contribution of \$22,200. Total additional contributions made by the District during the year ended August 31, 2021 amounted to \$24,145 to meet solvency requirements.

The State of Nebraska contributes 2% of the employee's compensation. Administrative costs of OSERS are financed through investment earnings.

#### D. Benefits Provided

Each employee who has completed five or more years of creditable service is eligible to elect a deferred vested service annuity in lieu of a refund of accumulated contributions. OSERS provides for various benefits including normal retirement benefits, early retirement benefits, disability benefits, and pre-retirement and post-retirement survivor benefits. These benefits are paid monthly from OSERS. For members hired prior to July 1, 2013, the benefits under OSERS are based on an average of the highest three years of salary earned by employees during their employment with the District, up to their normal retirement dates. For members hired on or after July 1, 2013, the benefits under OSERS are based on an average of the highest five years of salary earned by employees during their employment with the District, up to their normal retirement dates.

Employees who terminate employment with fewer than five years of creditable service can elect to receive a refund or a rollover of the employee's contributions, plus accrued interest.

For members hired prior to July 1, 2013, retirement benefits are increased by an annual, automatic cost of living adjustment (COLA) of 1.5% or the increase in the consumer price index (CPI), whichever is lower. For members hired on or after July 1, 2013, retirement benefits are increased by an annual, automatic COLA of 1.0% or the increase in the CPI, whichever is lower.

Following ten full years of retirement, a medical cost of living supplement is paid. This supplement equals \$10 per month for each year retired and increases by \$10 each year to a maximum of \$250 per month. For retirees with less than twenty years of service, the benefit is reduced proportionately. For members hired on or after July 1, 2016, no state service annuity or medical COLA is provided.

Retirement eligibility rules for OSERS members are based on the member's date of hire in accordance with Neb. Rev. Stat. §79-978 (Supp. 2018) through 79-9,118 (Supp. 2016) known and cited as the Class V School Employees Retirement Act.

#### (3) Cash and Investments

#### A. Legal and Contractual

OSERS investments must be in the custody of the State of Nebraska or deposited with an agent in the State's name. Neb. Rev. Stat. §72-1239.01(3) (Supp. 2019) directs the appointed members of the Nebraska Investment Council to do the following:

[A]ct with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims by diversifying the investments of the assets of the retirement systems . . . .

Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

OSERS' investment policy, in regard to the allocation of invested assets, is established and may be amended by the Nebraska Investment Council. Ultimately, the investment objectives, asset allocation, investment strategy, and responsibilities for the assets of OSERS will be set forth in the Nebraska Investment Council's investment policy statement for defined-benefit plans. However, there will be a period of transition as the Nebraska Investment Council determines the appropriate asset allocation and investment strategy for the OSERS investment portfolio and moves toward that structure.

The fundamental objective of the OSERS investment portfolio during the transition period is to be able to pay the promised retirement benefits of the OSERS employees covered by OSERS. The asset allocation and implementation strategy for the investment of the assets is long-term. The objective for the rate of return from the investment of the assets is to maximize the investment return on the assets within acceptable levels of risk. The following table sets out the asset allocation policy adopted by the Nebraska Investment Council for the OSERS portfolio:

	Policy Target
Asset Class	Allocation
U.S. equities	27.0%
Global equities	19.0%
Non-U.S. equities	13.5%
Real estate	7.5%
Private equity	5.0%
Fixed income	30.0%

#### B. Credit Risk

The Nebraska Investment Council has contracts with investment managers that set minimum average quality ratings for its core fixed income accounts at an A rating. The maximum exposure to any single investment grade issuer, excluding the U.S. government, its agencies or instrumentalities, or government-sponsored entities, is five percent, and the maximum exposure to a single issuer below investment grade is three percent. OSERS' rated debt investments as of August 31, 2021, were rated by Standard and Poor's and/or an equivalent national rating organization. The fair value of OSERS portfolio by rating is presented below using the Standard and Poor's rating scale.

	Asset backed securities	Corporate bonds	Government securities	Mortgages	Municipal bonds	Other
AAA	\$ 4,569	1,736		4,539		
AA	204	1,129	3,560	231	229	
Α	319	18,511	1,731	270	33	
BBB	448	50,587	3,116	494	9	
BB	148	8,228	1,337			
В	99	1,956	591			
CCC	442	271	205	28		
CC	457					
D	435		16	23		
NR	4,806	4,105	52,414	60,104	48	2,545
	\$ 11,927	86,523	62,970	65,689	319	2,545

Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

#### C. Interest Rate Risk

The Nebraska Investment Council has contracts with investment managers that limit the portfolio's duration compared to that of the portfolio's benchmark. The fair value of OSERS portfolio by contractual maturity is as follows:

Maturity	Asset backed	Corporate	Government		Municipal	
(Years)	securities	bonds	securities	Mortgages	bonds	Other
0 to 4	\$ 1,081	33,069	30,845	114		2,652
5 to 10	3,109	35,246	8,718	3,387	63	(79)
Over 10	7,737	18,208	23,407	62,188	256	(28)
	\$ 11,927	86,523	62,970	65,689	319	2,545

## D. Foreign Currency Risk

The Nebraska Investment Council does not have a formal policy to limit foreign currency risk. The exposure to foreign currency is outlined below on a portfolio wide basis.

		ADR/GDR	Asset backed securities	Cash equivalents	Commingled funds	Corporate bonds
Australian Dollar	\$					
Brazilian Real		6				
Canadian Dollar		2,000				
Danish Krone		4				
Euro		1,738	1,267			5,738
Hong Kong Dollar		29				
Japanese Yen		112				
Mexican Peso		2				
New Israeli Sheqel		11				
New Zealand Dollar		1				
Norwegian Krone						
Pound Sterling		1,018				302
South Korean Won						
Swedish Krona						
Swiss Franc						
Turkish Lira						
Other	-	8			<del></del>	
Total foreign currency		4,929	1,267			6,040
US Dollar		11,779	10,660	31,767	806,118	80,483
Total	\$	16,708	11,927	31,767	806,118	86,523

#### Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

		Equity securities	Government securities	Limited partnerships	Mortgages	Municipal bonds and other
Australian Dollar	\$	286				6
Brazilian Real		3,119				(48)
Canadian Dollar		753		11,102		97
Danish Krone		699				
Euro		33,350	1,329	6,699		361
Hong Kong Dollar		2,101				12
Japanese Yen		19,952				(80)
Mexican Peso		477				
New Israeli Sheqel		476				9
New Zealand Dollar						
Norwegian Krone		167				
Pound Sterling		16,794		13,850	2,284	(25)
South Korean Won		1,483				
Swedish Krona		2,711				
Swiss Franc		13,680				
Turkish Lira		342				
Other	-	2,642	494			
Total foreign currency		99,032	1,823	31,651	2,284	332
US Dollar	-	169,706	61,147	252,715	63,405	2,532
Total	\$	268,738	62,970	284,366	65,689	2,864

#### E. Fair Value Measurement

OSERS categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

OSERS has the following recurring fair value measurements as of August 31, 2021:

		Total	Level 1	Level 2	Level 3
ADR/GDR	\$	16,708	16,708		
Asset backed securities		11,927		11,927	
Cash equivalents		31,767	31,767		
Commingled funds		806,118	25,565	780,521	32
Corporate bonds		86,523		86,523	
Equity securities		268,738	268,738		
Government securities		62,970		62,970	
Mortgages		65,689		65,689	
Municipal bonds and other	_	2,864	2,319	545	
Total investments measured at fair value		1,353,304	345,097	1,008,175	32

#### Investments measured at net asset value (NAV)

Limited partnerships	_	284,366
	•	
Total investments	\$	1,637,670

Securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Securities classified in Level 3 are valued using unobservable inputs, such as reviews, recommendations and adjustments made by portfolio management, or the use of internal data to develop unobservable inputs if there is no objective information available without incurring undue cost and effort

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Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

Certain investments that are measured at fair value using the net asset value (NAV) per share (or its equivalent) have not been categorized in the fair value hierarchy. The fair value amounts at NAV presented in the above table are intended to permit reconciliation of the fair value hierarchy to the amount presented in the statement of fiduciary net position. Investments valued using the net asset value per share are considered "alternative investments" and, unlike more traditional investments, generally do not have readily obtainable market values and take the form of limited partnerships. OSERS values these investments based on the partnerships' audited financial statements. If August 31 statements are available, those values are used preferentially. However, some partnerships have fiscal years ending at other than August 31. If August 31 valuations are not available, the value is progressed from the most recently available valuation taking into account subsequent calls and distributions.

The following table sets forth disclosures of OSERS' investments whose fair value is estimated using NAV per share (or its equivalent) as of August 31, 2021:

		Net Asset Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period	
Limited partnerships	\$	284,366	39,574	Daily	3 - 6 months	

#### F. Other Investment Receivables/Other Investment Payables

Other investment receivables consists of receivables for investments sold, receivables for foreign exchanges, dividends and interest receivable, tax reclaim receivables, unrealized appreciation/depreciation on such assets and other receivables as recorded by the custodial bank. Other investment payables consisted of payables for investments purchased, payables for foreign currency purchased, unrealized appreciation/depreciation on such payables and other payables as recorded by the custodial bank.

Securities are recorded on a trade date basis. On the trade date, OSERS owns the asset. However, if the security has not settled, payment has not been received or made. Receivables and payables for investments sold and purchased represent securities in which the asset had been recorded as of August 31, 2021, but the security had not settled.

#### G. Annual Money-Weighted Rate of Return

The annual money-weighted rate of return on OSERS investments, net of investment expense, was 32.91% for the year ended August 31, 2021. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### H. Risks and Uncertainties

Investment securities, in general, are exposed to various risks, such as interest rate risk, credit risk, and overall market volatility. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and such changes could materially affect the amounts reported in the financial statements.

Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

## (4) Net Pension Liability

The components of the net pension liability of OSERS as of August 31, 2021 are as follows:

Total pension liability Fiduciary net position	\$ 2,433,846 1,633,741
Net pension liability	\$ 800,105
Ratio of fiduciary net position to total pension liability	67.13%

Actuarial assumptions: The total pension liability was determined based on an actuarial valuation as of January 1, 2021, rolled forward to August 31, 2021, using standard actuarial formulae and the following actuarial assumptions, applied to all periods included in the measurement:

Price inflation	2.75%
Wage inflation	3.25%
Salary increases, including price inflation	3.75 – 6.25%
Long-term rate of return, net of investment expense, including price inflation	7.50%
Municipal bond index rate:	
Prior measurement date	2.11%
Measurement date	2.12%
Year fiduciary net position is expected to be depleted	N/A
Single equivalent interest rate, net of investment expense, including price inflation:	
Prior measurement date	7.50%
Measurement date	7.50%
Cost-of-living adjustments	1.50% if hired before July 1, 2013
	1.00% if hired on or after July 1, 2013
	Medical COLA of \$10 per month for each year retired (max \$250/month), if hired before July 1, 2016
Mortality	Pre-retirement mortality rates were based on the RP-2014 Mortality Table, female rates set back 1 year and male rates set forward 1 year, projected on a generational basis using Scale MP-2016.
	Post-retirement mortality rates were based on the same

rates as the pre-retirement tables.

generational improvement.

Post-disability mortality rates were based on the RP-2014 Disabled Retiree Mortality Table, without

Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

The actuarial assumptions used in the valuation were based on the results of the most recent actuarial experience study, which covered the five-year period ending August 31, 2016. The experience study report is dated April 5, 2017.

Information relating to the discount rate used in the actuarial valuations is as follows:

**Discount rate:** The discount rate used to measure the total pension liability at August 31, 2021 was 7.50%. There was no change from the prior measurement date.

**Projected cash flows:** The projection of cash flows used to determine the discount rate assumed that plan contributions from plan members, the District, and the State of Nebraska will be made at the current contribution rates as set out in state statute:

- a) Employee contribution rate: 9.78% of compensation.
- b) District contribution rate: 101% of the employee contribution rate. In addition, if the statutory contribution rate is less than the actuarial determined contribution, the District will contribute the difference.
- c) State contribution rate: 2% of the members' compensation.
- d) Administrative expenses in the prior year were projected forward with price inflation as an estimate for administrative expenses in the current and future years. The portion of expenses in future years allocated to the current members was based on the proportionate share of covered payroll in each year for the remainder of the existing members to the total covered payroll for all members.

Based on those assumptions, OSERS' fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return on investments of 7.50% was applied to all periods of projected benefit payments to determine the total pension liability.

The fiduciary net position projections are based upon OSERS' financial status on the measurement date, the indicated set of methods and assumptions, and the requirements of GASB Statement No. 67. As such, the fiduciary net position projections are not reflective of the cash flows and asset accumulations that would occur on an ongoing basis, reflecting the impact of future members. Therefore, the results of this test do not necessarily indicate whether or not the fund will actually run out of money, the financial condition of OSERS, or OSERS' ability to make benefit payments in future years.

Long-term rate of return: The long-term expected rate of return on plan assets is reviewed as part of regular experience studies, prepared periodically. The most recent analysis was performed and results were included in a report dated April 5, 2017. Generally, several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and an analysis in which best estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation), along with estimates of variability and correlations for each asset class, were developed by OSERS' investment consultant. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant may cover a shorter investment horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the long-term inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**Municipal bond rate:** A municipal bond rate was not used in determining the discount rate. If it were required, the rate would be 2.12% on the measurement date.

**Periods of projected benefit payments:** Projected future benefit payments for all current members were projected through 2120.

Notes to Financial Statements August 31, 2021 (Thousands of Dollars)

**Assumed asset allocation:** The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by OSERS' investment consultant for the last experience study, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Large cap equity	26.1%	6.3%
Small cap equity	2.9%	6.8%
Global equity	15.0%	7.2%
International developed equity	10.8%	7.2%
Emerging markets	2.7%	7.5%
Core bonds	20.0%	2.9%
High yield investments	3.5%	5.4%
Bank loans	5.0%	4.4%
International bonds	1.5%	2.2%
Real estate	7.5%	5.7%
Private equity	5.0%	8.5%
Total	100%	

<sup>\*</sup>Arithmetic mean, net of investment expenses

**Sensitivity analysis:** The following presents the net pension liability of OSERS, calculated using the discount rate of 7.5%, as well as OSERS' net pension liability calculated using a discount rate that is 1 percentage-point lower (6.5%) or 1 percentage-point higher (8.5%) than the current rate:

	-	1% Decrease (6.5%)	Current Discount Rate (7.5%)	1% Increase (8.5%)
Net pension liability	\$	1,109,201	800,105	543,410

## (5) Litigation

OSERS is subject to lawsuits and claims for various amounts brought about in the normal course of business. In the opinion of the management, the ultimate disposition of any claims currently pending will not have a material adverse effect on the fiduciary net position or changes in fiduciary net position of OSERS.

Required Supplementary Information Schedule of Changes in the Net Pension Liability Last 10 Fiscal Years (Thousands of Dollars)

	-	2021	2020	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY:									
Service cost at end of year	\$	46,029	43,490	42,354	37,704	37,821	39,451	38,242	36,090
Interest on total pension liability		168,343	163,027	159,150	152,896	144,648	138,933	133,768	128,868
Difference between expected and actual experience		45,177	2,015	(17,656)	19,474	26,757	7,104	(501)	
and actual experience Changes of assumptions		45,177	2,015	(17,050)	19,474	26,757 141,348	7,104	(501)	<del></del>
Other*		2.290	1.808	1,991	1.832	2,088	1,946	2.919	 
Benefit payments, including member refunds		(142,546)	(136,485)	(131,896)	(125,272)	(118,997)	(113,106)	(106,735)	(100,810)
Net change in total pension liability		119,293	73,855	53,943	86,634	233,665	74,328	67,693	64,148
TOTAL PENSION LIABILITY - beginning of year		2,314,553	2,240,698	2,186,755	2,100,121	1,866,456	1,792,128	1,724,435	1,660,287
TOTAL PENSION LIABILITY - end of year	\$	2,433,846	2,314,553	2,240,698	2,186,755	2,100,121	1,866,456	1,792,128	1,724,435
PLAN FIDUCIARY NET POSITION:									
Contributions - employer	\$	61,411	57,033	57,267	55,564	47,981	33,903	33,109	31,913
Contributions - state		7,290	7,302	7,420	7,111	6,897	6,661	6,453	7,888
Contributions - member		36,891	35,295	35,614	36,327	34,883	33,764	32,584	31,597
Net investment income		290,971	118,829	32,447	85,795	73,217	15,375	(51,214)	154,207
Benefit payments, including member refunds		(142,546)	(136,485)	(131,896)	(125,272)	(118,997)	(113,106)	(106,735)	(100,810)
Administrative expense Other*		(952) 2,289	(890) 1,841	(1,087) 2,012	(867) 1,844	(1,384) 2,090	(1,290) 2,082	(814) 3,002	(1,123) 703
Outer	-	2,209	1,041	2,012	1,044	2,090	2,002	3,002	703
Net change in plan fiduciary net position		255,354	82,925	1,777	60,502	44,687	(22,611)	(83,615)	124,375
PLAN FIDUCIARY NET POSITION - beginning of year	-	1,378,387	1,295,462	1,293,685	1,233,183	1,188,496	1,211,107	1,294,722	1,170,347
PLAN FIDUCIARY NET POSITION - end of year	\$	1,633,741	1,378,387	1,295,462	1,293,685	1,233,183	1,188,496	1,211,107	1,294,722
NET PENSION LIABILITY	\$	800,105	936,166	945,236	893,070	866,938	677,960	581,021	429,713
Ratio of plan fiduciary net position									
to total pension liability		67.13%	59.55%	57.82%	59.16%	58.72%	63.68%	67.58%	75.08%
Covered payroll	\$	377,207	360,891	364,154	371,440	356,676	345,231	333,166	323,078
Net pension liability as a percentage of covered payroll		212.11%	259.40%	259.57%	240.43%	243.06%	196.38%	174.39%	133.01%

See accompanying independent auditor's report

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, OSERS will present information for those years for which information is available.

<sup>\*</sup> Effective 2015, other amounts include transfer of assets for state service annuity liabilities transferred to OSERS and purchases of service. For 2021, these amounts were \$1,998 and \$291, respectively.

Required Supplementary Information Schedule of Changes in the Net Pension Liability (continued) Last 10 Fiscal Years (Thousands of Dollars)

#### Notes to the Schedule:

**Changes of benefit and funding terms:** The following changes to the plan provisions were made by the Nebraska Legislature and reflected in the valuation performed as of September 1 (January 1 starting in 2017) listed below:

2018: The 2017 session of the Nebraska Legislature enacted Legislative Bill 415 (LB 415), which changed the retirement provisions for members hired on or after July 1, 2018 to match the School Employees Retirement System of the State of Nebraska. Retirement eligibility for members hired on or after July 1, 2018 is set at age 60 with 85 points (age plus service) or age 60 with five years of service. Benefits are unreduced at age 60 with 85 points. Early retirement eligibility is age 60 with five years of service. No medical COLA is provided for members hired on or after July 1, 2018.

The 2018 session of the Nebraska Legislature enacted Legislative Bill 1005 (LB 1005), which states that the School District must contribute an amount equal to or greater than the actuarially required contribution rate provided in the most recent valuation report.

- 2017: The 2016 session of the Nebraska Legislature enacted Legislative Bill 447 (LB 447), which changed the retirement provisions for members hired on or after July 1, 2016 to match the School Employees Retirement System of the State of Nebraska. Retirement eligibility for members hired on or after July 1, 2016 is set at 35 years of services, age 55 with 85 points (age plus service) or age 60 with five years of service. Benefits are unreduced with 35 years of service or at age 55 with 85 points. Early retirement eligibility is age 60 with five years of service. No medical COLA is provided for members hired on or after July 1, 2016.
- 2013: The 2013 session of the Nebraska legislature enacted Legislative Bill 553 (LB 553), which increased the Member's contribution rate from 9.3% of pay to 9.78% of pay. The District's contribution rate is equal to 101% of the employee contribution rate so the District's contribution rate increased from 9.393% of pay to 9.878% of pay. The State contribution rate also increased permanently from 1% (plus \$973,301) to 2% of payroll, effective July 1, 2014. LB 553 also created a new benefit structure for members hired on or after July 1, 2013 with the same benefit structure as pre-July 1, 2013 hires except annual cost of living adjustments are the lesser of 1% or CPI and final average compensation is defined as 1/60 of the total compensation received during the five fiscal years of highest compensation.

#### Changes in actuarial assumptions:

#### 1/1/2021 valuation:

 Valuation salaries are imputed using each member's contribution amount during the prior year. For members who did not work a full year, their salaries are annualized using current salary rates.

#### 1/1/2019 valuation:

• The amortization of the UAAL was changed to reset the legacy UAAL over a 30-year period beginning on January 1, 2019. New pieces of UAAL are also amortized over a 30-year period beginning on the valuation date.

#### 1/1/2017 valuation:

- The investment return assumption was lowered from 8% to 7.5%.
- The inflation assumption was lowered from 3% to 2.75%.
- The assumed interest rate credited on employee contributions was lowered from 3% to 2.75%.
- The general wage increase assumption was lowered from 4% to 3.25%.
- The mortality assumption was changed to the RP-2014 Mortality Table, with a one-year age set forward for males and a one-year age setback from females. Generational mortality improvements are modeled using the MP-2016 scale.
- Retirement rates were modified for both certificated and classified employees.

Exhibit 1 (continued)

Required Supplementary Information
Schedule of Changes in the Net Pension Liability (continued)
Last 10 Fiscal Years (Thousands of Dollars)

- The probability of electing a refund at termination was modified for classified employees.
- Termination rates for certificated employees were changed to be the same regardless of gender, and are purely service-based for both certificated and classified employees.
- The salary increase assumption was changed to a service-based assumption for both certificated and classified employees.
- The amortization of the UAAL was changed to a "layered" approach with new pieces of UAAL amortized over a 25-year period beginning on the valuation date. The legacy UAAL continues to be amortized on its current schedule.
- The valuation date changed from September 1 to January 1.

#### 9/1/2013 valuation:

- The one-year age set forward in mortality rates for active male employees was eliminated.
- Classified members' retirement rates were adjusted.
- Vested certificated members' assumption to elect a refund of contributions was adjusted at certain ages.
- The assumed interest rate credited on member contribution accounts was lowered from 7% to 3%.

Required Supplementary Information Schedule of Employer Contributions Last 10 Fiscal Years (Thousands of Dollars)

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Actuarially determined contribution	\$ 66,756	62,803	61,631	62,637	57,674	37,906	34,614	34,225	35,032	32,958
Employer statutory Employer additional Non-employer (state)*	37,266 24,145 7,290	35,676 21,357 7,302	35,967 21,300 7,420	36,664 18,900 7,111	35,231 12,750 6,897	33,903  6,661	33,109  6,453	31,913  6,285	29,581  4,042	28,861 4,330 3,918
Total actual contributions	68,701	64,335	64,687	62,675	54,878	40,564	39,562	38,198	33,623	37,109
Annual contribution deficiency (excess)	\$ (1,945)	(1,532)	(3,056)	(38)	2,796	(2,658)	(4,948)	(3,973)	1,409	(4,151)
Covered payroll	\$ 377,207	360,891	364,154	371,440	356,676	345,231	333,166	323,078	313,946	307,258
Actual contributions as a percentage of covered payroll	18.21%	17.83%	17.76%	16.87%	15.39%	11.75%	11.87%	11.82%	10.71%	12.08%

See accompanying independent auditor's report

Note: This schedule relates to both the employer (District) and non-employer contributing entities (State of Nebraska).

<sup>\*</sup> Excludes transfer of monies from the Nebraska Public Employees Retirement System to fund the liabilities transferred to the system for the service annuity for retirees in the last fiscal year.

Required Supplementary Information Schedule of Employer Contributions (continued) Last 10 Fiscal Years (Thousands of Dollars)

#### Notes to the Schedule:

OSERS is funded by statutory contribution rates for members, the District and the State of Nebraska. If the statutory contribution rate is less than the actuarially determined contribution, the District will contribute the difference. The actuarially determined contributions in the schedule of employer contributions are calculated as of the valuation date that falls within the fiscal year in which contributions are reported.

The following actuarial methods and assumptions were used to determine the actuarially determined contribution reported for the most recent measurement date, August 31, 2021 (based on the January 1, 2021 actuarial valuation).

Actuarial cost method ...... Entry age normal

Amortization method...... Level percentage of payroll, closed

Remaining amortization period....... Layered bases with the Legacy base amortized over a closed 30-vear period beginning January 1, 2019. All subsequent based are

amortized over a closed 30-year period beginning on the valuation

date.

Asset valuation method ...... Market related smoothed value

Price inflation ...... 2.75%

Salary increases, including price

Long-term rate of return, net of investment expense, including price

inflation ...... 7.50%

1.00% if hired on or after July 1, 2013

Medical COLA of \$10 per month for each year retired (max \$250/month) if hired before July 1, 2016

**Changes of benefit and funding terms:** The following changes to the plan provisions were made by the Nebraska Legislature and reflected in the valuation performed as of September 1 (January 1 starting in 2017) listed below:

2018: The 2017 session of the Nebraska Legislature enacted Legislative Bill 415 (LB 415), which changed the retirement provisions for members hired on or after July 1, 2018 to match the School Employees Retirement System of the State of Nebraska. Retirement eligibility for members hired on or after July 1, 2018 is set at age 60 with 85 points (age plus service) or age 60 with five years of service. Benefits are unreduced at age 60 with 85 points. Early retirement eligibility is age 60 with five years of service. No medical COLA is provided for members hired on or after July 1, 2018.

The 2018 session of the Nebraska Legislature enacted Legislative Bill 1005 (LB 1005), which states that the School District must contribute an amount equal to or greater than the actuarially required contribution rate provided in the most recent valuation report.

2017: The 2016 session of the Nebraska Legislature enacted Legislative Bill 447 (LB 447), which changed the retirement provisions for members hired on or after July 1, 2016 to match the School Employees Retirement System of the State of Nebraska. Retirement eligibility for members hired on or after July 1, 2016 is set at 35 years of services, age 55 with 85 points (age plus service) or age 60 with five years of service. Benefits are unreduced with 35 years of service or at age 55 with 85 points. Early retirement eligibility is age 60 with five years of service. No medical COLA is provided for members hired on or after July 1, 2016.

Required Supplementary Information Schedule of Employer Contributions (continued) Last 10 Fiscal Years (Thousands of Dollars)

2013: The 2013 session of the Nebraska legislature enacted Legislative Bill 553 (LB 553), which increased the Member's contribution rate from 9.3% of pay to 9.78% of pay. The District's contribution rate is equal to 101% of the employee contribution rate so the District's contribution rate increased from 9.393% of pay to 9.878% of pay. The State contribution rate also increased permanently from 1% (plus \$973,301) to 2% of payroll, effective July 1, 2014. LB 553 also created a new benefit structure for members hired on or after July 1, 2013 with the same benefit structure as pre-July 1, 2013 hires except annual cost of living adjustments are the lesser of 1% or CPI and final average compensation is defined as 1/60 of the total compensation received during the five fiscal years of highest compensation.

#### Changes in actuarial assumptions:

## 1/1/2021 valuation:

 Valuation salaries are imputed using each member's contribution amount during the prior year. For members who did not work a full year, their salaries are annualized using current salary rates.

#### 1/1/2019 valuation:

• The amortization of the UAAL was changed to reset the legacy UAAL over a 30-year period beginning on January 1, 2019. New pieces of UAAL are also amortized over a 30-year period beginning on the valuation date.

#### 1/1/2017 valuation:

- The investment return assumption was lowered from 8% to 7.5%.
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- The assumed interest rate credited on employee contributions was lowered from 3% to 2.75%.
- The general wage increase assumption was lowered from 4% to 3.25%.
- The mortality assumption was changed to the RP-2014 Mortality Table, with a one-year age set forward for males and a one-year age setback from females. Generational mortality improvements are modeled using the MP-2016 scale.
- Retirement rates were modified for both certificated and classified employees.
- The probability of electing a refund at termination was modified for classified employees.
- Termination rates for certificated employees were changed to be the same regardless of gender, and are purely service-based for both certificated and classified employees.
- The salary increase assumption was changed to a service-based assumption for both certificated and classified employees.
- The amortization of the UAAL was changed to a "layered" approach with new pieces of UAAL amortized over a 25-year period beginning on the valuation date. The legacy UAAL continues to be amortized on its current schedule.
- The valuation date changed from September 1 to January 1.

#### 9/1/2013 valuation:

- The one-year age set forward in mortality rates for active male employees was eliminated.
- Classified members' retirement rates were adjusted.
- Vested certificated members' assumption to elect a refund of contributions was adjusted at certain ages.
- The assumed interest rate credited on member contribution accounts was lowered from 7% to 3%.

Required Supplementary Information Schedule of Money-Weighted Rate of Return Last 10 Fiscal Years

	Money-Weighted Rate of Return
2024	22.040/
2021	32.91%
2020	4.51%
2019	(1.75%)
2018	8.95%
2017	4.16%
2016	0.89%
2015	(4.01%)
2014	13.31%

See accompanying independent auditor's report

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, OSERS will present information for those years for which information is available.



# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

## **Independent Auditor's Report**

To the Board of Trustees Omaha School Employees' Retirement System:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Omaha School Employees' Retirement System (OSERS) as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise OSERS' basic financial statements, and have issued our report thereon dated November 16, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered OSERS' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of OSERS' internal control. Accordingly, we do not express an opinion on the effectiveness of OSERS' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as item 2021-001 that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether OSERS' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### OSERS' Response to Finding

OSERS' response to the finding identified in our audit is described in the accompanying schedule of findings and responses. OSERS' response to the finding was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Omaha, Nebraska,

November 16, 2021.

Seim Johnson, LLP

Schedule of Findings and Responses For the Year Ended August 31, 2021

#### I. SUMMARY OF INDEPENDENT AUDITOR'S RESULTS

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

•	Material weakness(es) identified?		Yes	 Χ	_ No
•	Significant deficiency(ies) identified?	Х	Yes		None Reported
	ncompliance material to financial statements				
no	ted?		Yes	 Х	_ No

#### II. FINANCIAL STATEMENT FINDINGS

#### 2021-001 SIGNIFICANT DEFICIENCY

Criteria: The data provided to the actuary for the annual census (as of January 1st)

should be accurate and reflect the point in time of the census and not the current status of participants as of the date(s) the information is compiled.

Condition: There were multiple errors noted during testing of census data as of January

1, 2021.

Context: After the start of each calendar year, OSERS runs information required by the

actuary to prepare the annual census report. During audit testing, there were several instances noted where errors were found in participant status. In discussions with management, this was because the participants in question had changes in their status in OSERS after January 1, 2021 but before data

was compiled, resulting in the errors.

Cause: Compiled in the way census reports are run, certain changes that took effect

after January 1, 2021 but before information was compiled for the actuary led

to incorrect reporting.

Effect: We noted several errors regarding participant classification where participants

were either classified incorrectly or improperly excluded from the census

entirely as of January 1, 2021.

Recommendation: We recommend management review its process for compiling the information

required for the annual census in order to ensure that the actuary is provided

with correct data as of January 1st of each year.

Views of Responsible

Officials: Management is aware of this deficiency in internal control over financial

reporting. See the attached Corrective Action Plan for management's planned

corrective action.



Corrective Action Plan For the Year Ended August 31, 2021

#### **Finding No. 2021-001**

Criteria: The data provided to the actuary for the annual census (as of January 1st)

should be accurate and reflect the point in time of the census and not the

current status of participants as of the date(s) the information is pulled.

Condition: There were multiple errors noted during testing of census data as of January

1, 2021.

Planned Corrective

Action:

OSERS management will work with the District Information Management Systems to assist in re-writing the actuarial census data program to better capture employee and retiree information. In addition, OSERS staff will notify District Human Resources staff in advance of running the census data report for the annual valuation. This will ensure Human Resources has updated all year-end new hire employees. OSERS will also request from Human Resources a report to identify employee status changes from January 1st through early February when the actuarial census data is captured, so OSERS can review, compare, and correct member census data information on the identified members before the report is submitted to the actuary. This will also ensure member status changes are documented before the year-end financial audit is conducted.

Respectfully submitted by:

Cecelia Carter Executive Director Omaha School Employees' Retirement System

Shane Rhian Controller Douglas County School District #0001



Summary Schedule of Prior Year Audit Findings For the Year Ended August 31, 2021

#### Finding No. 2020-001

Condition:

Misstatements were identified in the financial statements during the audit related to cash, investment, and revenue accounts that were not initially identified by OSERS' internal controls over financial reporting.

Previous Response for Finding:

Management of the District will review and revise where necessary the processes for preparing financial statements. This review will focus on areas that inhibit the timely and accurate preparation of OSERS' financial statements and will include:

- Increased use of analytics to review activity in key accounts on at least a quarterly basis. The District hired a new Financial Planning and Analysis Manager in June as part of the implementation of its new strategic plan and this individual will greatly improve existing processes.
- Documented reviews of quarterly reconciliations of key accounts by the new Accounting Manager that joined the District in August 2020.

There were also several issues that caused adjustments to the normal course of preparing OSERS' financial statements:

- There were a significant number of vacancies leading up to the financial statement preparation process that required existing staff to assume new and unfamiliar duties while still completing their own regular responsibilities.
  - Two Lead Accountants retired on July 31, 2020 and new staff did not assume these roles until September 1, 2020.
  - There were six other open staff positions in July and August. Four of these positions have been filled and the remaining two are in the recruitment process and expect to be filled by January 1, 2021.
- There were two significant issues related to our ability to process transactions in the accounting system during late September. It took the accounting and IMS teams two-weeks to resolve these issues, which delayed the financial statement preparation process.

Management of the District expects this finding to be resolved by August 31, 2021.



## Summary Schedule of Prior Year Audit Findings For the Year Ended August 31, 2021

Corrective Action:

Management has worked diligently to address the staffing and system issues that contributed to this finding and to improve processes for reconciliations and analytics.

- All vacancies in the Accounting & Finance Department were filled by January 1, 2021.
- Individual staff responsibilities were reviewed, and several duties were reassigned to better distribute workload for financial statement preparation.
- Major financial statement preparation processes were reviewed and training, retraining, and cross-training provided to staff to ensure successful completion of processes.
- Documented reconciliations of key accounts on a monthly or quarterly basis depending on significance.
- System processes that impacted 2019-20 financial statement preparation were reviewed and an additional staff member was assigned to these processes to ensure sufficient capacity to complete them timely.
- Processes using analytics to review activity have been updated and will be completed monthly to help identify possible errors on an ongoing basis.

Status: Finding cleared